App. F. IX-4

1949-50
(CB)

File No. 358-69

Previous References.

Serial Nos. 2

Later References.
CB Dep. 507/50

GENERAL AND REVENUE SECRETARIAT

Serial Nos. 2

✓

Part B for March 50

SUBJECT

Letter from Sri Bagawane Deve Gowda
Dist Board Member - making certain
suggestion for improving the administration

No. 12647/CB

D. 25. 3. 50

To

Sri Bagawane Deve Gowda
member
District Board
Chickmagalur

for 5/6/50

W1 07388—GPB- 1000—28 1-50

Serial No.

Letter dated 3rd February 1950 from Sri Bagamane Deve Gowda, District Board Member, Chickmagalur, making certain suggestions for improving the administration.

1) Chief Minister's minute on p.n.d.

"Important points raised which involve policy and procedure may be examined and a note put up."

Intd. R.C.R. 15.2.50.

" R.S. 15.2.50.

" R.M.R. 18.2.50.

2) Sri Bagamane Deve Gowda makes the following points :-

(1) Intervention by private parties - notably by Congressmen - to influence Ministers for cancellation of orders passed by Govt. is erroneous in principle, infringes the right of every one to do his duty, and should be forbidden.

(2) Officers of Govt. do not take responsibility for acts done by them, owing to interference by Ministers.

(3) Government Orders are delayed by Heads of Depts. if the orders do not suit them.

(4) Secretaries to Govt. submit files to Ministers without working up cases or putting up notes or putting up misleading notes.

(5) Permits and licenses are issued direct by Ministers without consulting the subordinate

NOTE—Contn. Sheet

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authorities and without knowing public opinion or local conditions.

(6) The three-year transfer rule is not adhered to. This is an exhibition of weakness, effects morale and leads to corruption.

(7) Applications and petitions should be acknowledged and endorsements sent within a specified time.

3) The following remarks are submitted for what they are worth on the above points seriatim:-

(1) This is indisputable, but is a Counsel of perfection. Formal rules or written instructions do not carry conviction and cannot have any effect. Individual reform and one's own conscience and sense of duty seem to be the best guarantee against the shortcoming complained of. The responsibility of public men and Ministers alike to observe a Code of honour in this behalf cannot be enforced by any law other than the dictates of one's own sense of duty.

(2) Prima facie it may be said that an officer is not worth his salt if he is unable to take responsibility for what he does or to discharge his duty honestly and conscientiously, whatever the interference may be. Govt. have already made it known that they expect all their officers to do their duties without fear or favour, and it is up to any officer

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to show that he has been prevented from doing his duty.

(3) and (4). This is too sweeping a Condemnation, but is easily remedied. It is open to Ministers to deal effectively, even exemplarily, with those who may be found guilty of these charges.

(5) Circumstances vary in each case and it is neither practicable nor desirable that there should be one unalterable rule. So long as no principle is violated and the issue of a license or permit is bona fide, direct action by Govt. may be unobjectionable.

(6) The rule is a general one, made by Govt. for administrative convenience and it should be open to them to relax it if circumstances demand it. The Govt. has perforce to be the best and even the sole judge, in such matters. It seems impossible that they could or should bind themselves to follow the rule at all costs as if it were a Statute.

(7) This is being done in almost every case, but may easily be overdone. A mere acknowledgment or the issue of an endorsement would serve no useful purpose and if the number of applications and petitions is so numerous that a great deal of the time and energy of an Office is taken up in registering, acknowledging and issuing endorsements, little or no time would be left

Letter of Sir Bagamane Deva Gowda —

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for examining the petitions or applications themselves. The loss in this way to the public which seeks relief at the hands of the Govt. or from its subordinate departments would be incalculable. In the interests of themselves, the public may do well to limit the number of applications and petitions to the minimum and to resort to them only where relief cannot be easily or more effectively secured in other ways. It may be mentioned here that some of the Depts. of the Govt. of India do not seem to acknowledge the receipt of applications separately except in very important cases. For instance, the Special Recruitment Board attached to the Ministry of Home Affairs have made it known that if any candidate wants to have his application acknowledged he should send it by registered post "acknowledgment due".

4) Submitted for perusal and favour of orders on the further action to be taken.

Chief Secy) 5) Rough 20/2/50

28.2.50.

CHIEF SECRETARY 851 1 MAR 1950 GOVT OF MYSORE

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6) The points raised here are nothing new

7) With regard to points 2, 4 & 5 however, the person seems to speak with seeming authority and knowledge. It is not clear what basis he has got to make these assertions.

8) However, I have nothing to add to the note put up by the Office in para 3 above except to make the following remarks:-

Point 1. - This practice can prevail only if there is no favourable response by Ministers to parties who may approach them. I think it is largely done now and in a few cases where such practice still prevails the simple expedient of not taking action but merely filing them would have the desired effect. The Officers also have to come to feel that they will not be mistaken if they do not take such action as they ~~may~~ think may please the Ministers or the party leaders. This attitude will have to go in course of time and all necessary directives in this behalf have been already issued.

Point 2. The same remarks apply to point 2 also. It should also be a rule to be observed by the Ministers that they should not pass any order on any paper until and unless the matter has been referred to the Secretariat and all aspects of the question have been examined and a note put up with precedents, previous references, standing orders on the point etc.

Point 3. Regarding point 3, if specific instances are pointed out, action can be taken, but the statements now made are vague.

Point 4. Regarding point 4, it is always open to Ministers to talk to the Secretaries concerned if the notes are not full or the cases are not properly worked up. The Council Business Rules provide for this. Vide: Part IV - Responsibilities of Ministers.

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Point 5. Regarding point 5, there are no known instances but the same remarks as are made in respect of point 2 above apply.

Points 6 & 7. I have nothing to add to the notes already put up with regard to points 6 & 7.

Chief Minister.

Received in the Chief Minister's Office
No. 7033
Date of Receipt 2.3.50

2/8/50 SR

9) may be circulated to all the Hon'ble ministers ~~for their~~ perusal as the points raised and the notes thereon are worth perusal.

Sd/-
2/3/50.

21/3/50.

CHIEF SECRETARY
4 MAR 1950
GOVT. OF MYSORE

Received in the Office of the Minister for Finance & Industries.
No. 6508
Date 6.3.50

4/8/50.

Minr Dev Ind.
Minr Land.
Minr Rev & Pl.
Minr Rev.
Minr Home.
Minr L S G.

6/3/50.

10) I agree with the principles enunciated. It is not only not enough if Hon'ble Ministers do not allow outside influences to work but should not also allow such an impression to gain ground.

11) The ground that there should be no direct issue of permits etc

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by the Hon Ministers may be a wise rule - the concerned head of the Dept may deal with them according to certain principles laid down - and the power to set right any wrong may be reserved by the Ministers

12) The other points are administrative in character.

Sd. C.D 8/3/50

13) I agree

Sd. R.T.D
9/3

14) I appreciate all the remarks made in good faith by Shri Bagawade, for the guidence of the ministers, and I will bear them in my mind during my work.

Sd. P.S.R
9/3

15) Seen.

Sd. M.V.
13/3/50.

16) Sd. 13/3/50

17) Sd. M.V.
14/3

18) Suitable Reply to Sri. B. Devendra to be sent.

Sd. M.S.
15/3

Sd. K.M.P
15/3/50

Office of the Minister for Law & Labour.
6742
Sd. 8/3/50

OFFICE OF THE MINISTER FOR P. H. & E.
No. 548
Date 9.3.50

OFFICE OF THE MINISTER FOR REVENUE & PUBLIC WORKS
No. 8709
Dated 14/3/50

OFFICE OF THE MINISTER FOR LOCAL SELF-GOVERNMENT.
No. 4935
Date 11.3.50

No. 1528
Date 14/3/50

NOTE—Contn. Sheet.

Letter of Sri Bagamane Siva Gowda - 3682/CB

File No. Suggestions for improving the Administration of 19 — General and Revenue Secretariat

Serial No.

Submitted

19) Draft reply put up for consideration.

Chief Secy) 20) Remk 17.3.50

16.3.50.

17

21) Dr Counsn

CM Minrs

18/3

Remk 18/3/50.

CHIEF SECRETARY 933 18 MAR 1950 GOVT. OF MYSORE

22) Approved with some corrections.

KCR 22/3

Office of the Chief Minister No. 7650 Date of Receipt 20/3

23) Done 7/5 28/3/50 Remk 29/3/50.

7451. 22/3

Issued do. letter No. 12647/CB dated 25th March to Sri Bagamane Siva Gowda, Member, District Board, Chikkamagalur.

24) Submitted for orders whether the file may be closed, and whether any O.M. may issue on the lines suggested in para 11.

24/3

No O.M. appears necessary. Since the file has been perused by all the Ministers it may perhaps be closed

28.3.50.

Chief Secy) Remk 29.3.50

CHIEF SECRETARY 986 29 MAR 1950 GOVT. OF MYSORE

B

29/3 Remk 30/3/50

3691
CB

Nagamane Deve Gowda,
District Board members.

Chikmagalur.
Dated 3rd February 1950.

T. 1483.

Dear Sri. Mariyappa,

On the evening of the 19th instant when you were pleased to meet me at "CRESENT HOUSE" during the talk you told that, that morning Sri.C.V.Dhruva had approach you recommending the cancellation of transfer of a Police Constable of this place. This is where we Congress men and you Ministers err. We do not understand the significance of each man doing his particular duty. If you had simply directed Sri.C.V.Dhruva to the Deputy Commissioner who was the proper authority in such matters and had written to Sri.C.V.Dhruva explaining the harm that is being done in such interference and had sent copies to all the District Congress offices through the Congress President for strict guidence, it would have set the administration on a sound basis. Even now, it can be done. There are numerous instances in which many of us receive money for the expenses of meeting the Ministers and Heads of Departments, whome we think that we can influence under the Congress garb and our Ministers also think that they will be obliging the people who have sacrificed for the country- but this has surely deteoriated the administration. When I was at Mysore on the 26th ultimo (although there was no invitation) I heard a State officer was telling that the Ministers are doing many a time the work of a " Chaprasi" and also two of the District officers expressed that it is impossible for them to take any responsiblity in carrying on their duties honestly under the present circumstances which we cannot easily denay.

It is also said that Government orders are defayed by heads of Departments if it they does not suit them. And instances are not wanting in which Secretaries are submitting files to the Ministers, without working the cases nor putting up notes or putting up misleading notes. There may also be instances in which Government orders are not given effect to for months together by the concerned heads of Departments. What is all this due to; by a little introspection and analysis, it will not be very difficult to find out the defect

18.2.50.

defect and rectify the same if there is real earnestness for the interest of the country.

Will it not be a mistake if the permits and licences etc., are issued direct by the Ministers without consulting District and Local authorities concerned and the concerned committees and without knowing the public opinion or local conditions? If it is done so would not the administration deteriorate and bring it into reducle?

It may also be pointed out that the strict enforcement of 3 years transfers should be adheared to for the better District administration. Where there is a rule, and if it is not enforced, it is an exhibition of weekness and it is sure to effect the administration and leads to curruption.

It is also absolutely necesssary that all applications and petitions are to be strictly arranged to be acknowledged and endorsements sent within a specified time otherwise as it is at present is a sure way for curruption.

Although, I am in none of the District Committees nor in any of the central committees nor in any of the Legislative bodies, I have made it a point to attend all the important ones, and with that experience I am able to give the above suggestions which I hope if taken in good spirit are sure to serve the purpose of us all and be useful for the better administration.

Hoping to be execused for the trouble.

Yours Sincerely,

Sd/- B. Deve Gowda

To

Sri.T.Nariyappa,B.A.,LL.B.,
Minister to the Government of Mysore,
BANGALORE.

Copy of the above is forwarded with compliments to Sri. K. Hongalaraya Reddy, BA. BL, Chief Minister to Govt of Mysore for favour of information & needful.

1914

Issued.

Bangalore,
10th February 1950.

Dear Sir,

I am desired to acknowledge receipt of a copy of the letter dated 3rd February 1950 addressed by you to the Hon'ble Home Minister offering certain suggestions for improving the administration and to state that the matters referred to therein will receive attenti

Yours sincerely,

Issue & resubmit
HMS
10/2/50

HMS
10/2/50
Private Secretary to
Chief Minister.

Sri Bagamane Deve Gowda,
District Board Member,
Chikmagalur.

Issued & resubmitted
10/2

Draft for approval

Dear Sir, I am desired to acknowledge receipt of a copy of the letter dated 3rd Feby 1950 addressed by you to the Hon'ble ~~the~~ Home Minister offering certain suggestions for improving the administration and to state that the matters referred to therein will receive attention.

Yours sincerely

HMS
10/2/50
P.S. to Chief Minister

Issues submit
HMS
10/2/50

To,

Sri Bagamane Deve Gowda
District Board Member
Chikmagalur.

Kmk
8/2/50

25th March 1950.

1267/50

Dear Sir,

I am desired to refer to your letter dated the 3rd February 1950 addressed to the Home Minister and copied to the Chief Minister and to state that it has been placed before Government.

The letter raises a number of important points involving high principles and questions of policy. I am to say at once that Government entirely agree ~~with~~ with the principles enunciated and that they have every intention of putting them into practice in every way possible.

Several of the points raised are administrative in character and will doubtless be dealt with in the usual course.

I am to convey the appreciation of Government for the remarks offered by you in good faith. They will be borne in mind and given the fullest weight and consideration.

Yours sincerely,

Sri Bagamane Deve Gowda,
Member,
District Board,
CHIKMAGALUR.

12647/03

Dear Sir,

I am desired to refer
~~With reference~~ to your letter dated the 3rd addressed to the Home Minister and Copied to the Chief Minister and February 1950, ~~I am desired~~ to state that it has been ~~duly~~ placed before Government.

The letter raises ~~not~~ a number of important points involving high principles and questions of policy. I am to say at once that Government entirely agree with the principles enunciated and that they have every intention of putting them into practice in every way possible. (It is fully realised that it is not only not enough if Ministers did not allow outside influences to work but should not also allow ~~xxxxxx~~ such an impression to gain ground.)

Several of the points raised are administrative in character and will doubtless be dealt with in the usual course.

I am to convey the appreciation of Government for the remarks offered by you in good faith ~~for the guidance of Ministers~~. They will be ~~duly~~ borne in mind and ~~will be~~ given the fullest weight and consideration ~~at all times~~.

Yours sincerely,

17.3.50.

Sri Bagamane Deve Gowda,
District Board Member,
CHICKMAGALUR.

17.3.50.